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**LRB-2803** 2/24/2014 10:28:49 AM Page 2

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Bill

Received:

7/30/2013

Received By:

emueller

Wanted:

As time permits

Same as LRB:

For:

Frank Lasee (608) 266-3512

By/Representing: Rob Kovach

May Contact: DNR (general questions)

Drafter:

emueller

Subject:

**Transportation - highways** 

Addl. Drafters:

Extra Copies: **ARG** 

Submit via email:

YES

Requester's email:

Sen.Lasee@legis.wisconsin.gov

Carbon copy (CC) to:

Pre Topic:

No specific pre topic given

Topic:

Exempt certain culvert projects from engineering study/DNR permit requiremens

**Instructions:** 

See attached

**Drafting History:** 

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### Mueller, Eric

From:

Shovers, Marc

Sent:

Monday, July 29, 2013 2:36 PM

To:

Mueller, Eric

Subject:

FW: Drafting Request

Hi Eric:

Is this transportation? Could you take it? Thanks.

Marc

From: LRB.Legal

Sent: Monday, July 29, 2013 2:18 PM

**To:** Shovers, Marc

Subject: FW: Drafting Request

Hi Marc, Would this request go to you? Thanks....

From: Kovach, Robert

**Sent:** Monday, July 29, 2013 2:12 PM

To: LRB.Legal

Cc: Kovach, Robert; Jenkins, Kevin

**Subject:** Drafting Request

#### Dear LRB:

Senator Lasee was told about an issue that Towns are facing when replacing culverts during road rebuilding projects.

Apparently when a town replaces a culvert, they are required to obtain an engineering study to ensure the new culvert has adequate flow.

Secondly, they are required to obtain a DNR permit before replacing an existing culvert.

Senator Lasee would like to create a bill that would exempt Municipalities, Towns and Counties from those requirements as long as the culvert that is being replaced has an equal flow rating or greater of the one that is being replaced.

Thanks,

### **Rob Kovach**

Policy Advisor/Committee Clerk Office of Senator Frank Lasee (608) 266-3512



## State of Misconsin 2013 - 2014 LEGISLATURE





### PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION



AN ACT ...; relating to: replacement of existing culverts.

Analysis by the Legislative Reference Bureau

Current law generally probities any person from constructing, placing or maintaining a culvert in or over a navigable water without being issued a permit by the Department of Natural Resources (DNR) or without receiving authorization to proceed under a statewide general permit issued by DNR. Under current law, a culvert is exempt from these permitting requirements if it is replacing an existing culvert and either does not have an inside diameter that is greater than 24 inches or in compliance with the conditions imposed by the permit for the existing culvert are exempt.

This bill adds another exemption. A replacement culvert is exempt from the permitting requirements if it is the same size and is made out of similar material as the existing culvert, if it will not decrease the flow rate capacity, and it will be at the same location and have the same slope as the existing culvert.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **Section 1.** 30.123 (6) (d) of the statutes is amended to read:
- 3 30.123 (6) (d) The construction or placement and the maintenance of a culvert
- 4 to replace that replaces a culvert that is authorized under a permit issued under s.

Xa

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1	30.12 or 30.123, if the construction, placement, and maintenance will comply with
2	the same conditions of the permit.
3	SECTION 2. 30.123 (6) (dm) of the statutes is created to read:
4	30.123 (6) (dm) The construction or placement and the maintenance of a new
5	culvert that replaces a existing culvert if all of the following apply:
6	1. The culvert that is being constructed or placed will not decrease the flow rate
7	capacity.
8	2. Both culverts are the same length.
9	3. Both culverts are in same in culvert size and area.
10	4. The culvert that is being constructed or placed is made out of a material that
11	is comparable to the material of which the existing culvert is made.
12	5. The culvert that is being constructed or placed will be at the same location
13	and at the same elevation and the same slope as the existing culvert.
14	SECTION 3. 30.123 (6) (e) of the statutes is amended to read:
15	30.123 (6) (e) The construction or placement and the maintenance of a culvert
16	to replace that replaces a culvert that has an inside diameter that does not exceed
17	24 inches.
18	SECTION 4. 30.123 (6r) (a) of the statutes is amended to read:
19	30.123 (6r) (a) A person may submit to the department a written statement
20	requesting that the department determine whether a proposed activity is exempt
21	under sub. (6) (d), (dm), or (e). The statement shall contain a description of the
22	proposed activity and site and shall give the department consent to enter and inspect
23	the site.
24	SECTION 5. 30.123 (6s) (a) (intro.) of the statutes is amended to read:

7	$(\mathbf{END})$
6	than 35 feet wide.
5	not exempt under sub. (6) (d), (dm), or (e) and that is in a navigable water that is less
4	30.123 (7) (b) Construct and maintain a culvert that replaces a culvert that is
3	SECTION 6. 30.123 (7) (b) of the statutes is amended to read:
2	exempt activities under sub. (6) (b), (d), and (e) that only do any of the following:
1	30.123 (6s) (a) (intro.) The department may promulgate rules concerning the

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# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2803/7din MGG:....

Date

In your review of this draft, please look at s. 30.123 (6m), (6r) (a), (6s) (a) and (7) (b). and let me know if you want to include a cross-reference to s. 30.123 (3) (dm) or want to take out a cross-reference that I have inserted. Please call me if you have any questions in this regard.

Because of the complexity of DNR's permitting requirements, I strongly suggest that you have DNR review this draft to make sure that DNR agrees that the language in this draft will achieve your intent.

Mary Gibson–Glass Senior Legislative Attorney Phone: (608) 267–3215

E-mail: mary.gibson-glass@legis.wisconsin.gov

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2803/P1dn MGG:kjf:jm

September 26, 2013

In your review of this draft, please look at s. 30.123 (6m), (6r) (a), (6s) (a), and (7) (b) and let me know if you want to include a cross-reference to s. 30.123 (3) (dm) or want to take out a cross-reference that I have inserted. Please call me if you have any questions in this regard.

Because of the complexity of DNR's permitting requirements, I strongly suggest that you have DNR review this draft to make sure that DNR agrees that the language in this draft will achieve your intent.

Mary Gibson–Glass Senior Legislative Attorney Phone: (608) 267–3215

E-mail: mary.gibson-glass@legis.wisconsin.gov

### Gibson-Glass, Mary

From:

Kovach, Robert

Sent:

Friday, November 22, 2013 3:12 PM

To:

Gibson-Glass, Mary

Subject:

FW: Culvert Bill Ideas LRB 2803

Dear Mary,

Can you call me when you read the email below?

Thanks!

### **Rob Kovach**

Policy Advisor/Committee Clerk Office of Senator Frank Lasee (608) 266-3512

From: Frank Lasee [mailto:franklasee@yahoo.com]
Sent: Thursday, November 21, 2013 11:09 AM

**To:** Kovach, Robert **Cc:** Jenkins, Kevin

Subject: RE: Culvert Bill Ideas

Proceed. I agree with your strategy.

Sincerely,

Frank Lasee





State Senator

First Senate District 920-327-0585 Office 608-266-3512

**From:** Kovach, Robert [mailto:Robert.Kovach@legis.wisconsin.gov]

Sent: Tuesday, November 19, 2013 1:50 PM

To: franklasee@yahoo.com

Cc: Jenkins, Kevin

Subject: Culvert Bill Ideas

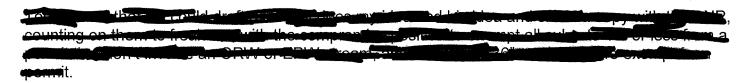
Dear Frank,

I met with Senator Tiffany today regarding the culvert bill.

I told him about the research that I had done that revealed all culverts 24" or less are exempt from permit already. I explained to him that the DNR permit is free but the towns and muni's are stuck with engineering costs if the DNR says the culvert isn't up to current specs.

The idea that I had mentioned to you was to make DNR responsible for all engineering costs so the town road aid would be used for concrete and asphalt. Since either the road aid or DNR funding comes out of the taxpayers' pocket, it would be a fiscal wash to the taxpayer, and the DNR would likely engineer fewer projects to save on their costs.

Tom's idea is to exempt all culverts replacements that don't involve an ORW or ERW stream. He would also expand the exemption for culverts 48" or less from a permit when the stream is an ORW or ERW stream.



Your thoughts?

### **Rob Kovach**

Policy Advisor/Committee Clerk Office of Senator Frank Lasee (608) 266-3512



# State of Misconsin



### PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

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AN ACT to amend 30.123 (6) (d), 30.123 (6) (e), 30.123 (6r) (a), 30.123 (6s) (a)

(intro.) and 30.123 (7) (b); and to create 30.123 (6) (dm) of the statutes;

relating to: replacement of existing culverts

Analysis by the Legislative Reference Bureau

Current law generally prohibits any person from constructing, placing, or maintaining a culvert in or over a navigable water without being issued a permit by the Department of Natural Resources (DNR) or without receiving authorization to proceed under a statewide general permit issued by DNR. Under current law, a culvert is exempt from these permitting requirements if it is replacing an existing culvert and either does not have an inside diameter that is greater than 24 inches or is in compliance with the conditions imposed by the permit for the existing culvert are exempt.

This bill adds another exemption. A replacement culvert is exempt from the permitting requirements if it is the same size and is made out of similar material as the existing culvert, if it will not decrease the flow rate capacity, and it will be at the same location and have the same slope as the existing culvert.

For further information see the **state** and **local** fiscal estimate, which will be

printed as an appendix to this bill.

ANIL

stays->

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**Section 1.** 30.123 (6) (d) of the statutes is amended to read:

30.123 (6) (d) The construction or placement and the maintenance of a culvert to replace that replaces a culvert that is authorized under a permit issued under s. 30.12 or 30.123, if the construction, placement, and maintenance will comply with the same conditions of the permit.

**Section 2.** 30.123 (6) (e) of the statutes is amended to read:

30.123 (6) (e) The construction or placement and the maintenance of a culvert to replace that replaces a culvert that has an inside diameter that does not exceed 24 inches.

**Section 3.** 30.123 (6r) (a) of the statutes is amended to read:

30.123 (6r) (a) A person may submit to the department a written statement requesting that the department determine whether a proposed activity is exempt under sub. (6) (d), (dm), or (e). The statement shall contain a description of the proposed activity and site and shall give the department consent to enter and inspect the site.

**SECTION 4.** 30.123 (6s) (a) (intro.) of the statutes is amended to read:

30.123 (6s) (a) (intro.) The department may promulgate rules concerning the exempt activities under sub. (6) (b), (d), and (e) that only do any of the following:

**Section 5.** 30.123 (7) (b) of the statutes is amended to read:

30.123 (7) (b) Construct and maintain a culvert that replaces a culvert that is not exempt under sub. (6) (d), (dm), or (e) and that is in a navigable water that is less than 35 feet wide.

(END)

0-Note

### 2013–2014 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

#### **Insert ANL**

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Current law generally prohibits any person from constructing, placing, or maintaining a culvert in or over a navigable water without being issued an individual permit by the Department of Natural Resources (DNR) or without receiving authorization to proceed under a statewide general permit issued by DNR. Under current law, a culvert is exempt from these permitting requirements if it is replacing an existing culvert and it either does not have an inside diameter that exceeds 24 inches or it is in compliance with the conditions imposed by the applicable permit.

This bill adds an exemption for a culvert that is replacing an existing culvert that is not authorized by an individual or general permits. Under the bill, the replacement culvert is exempt if it is the same length, diameter, and size as the existing culvert, if it will not decrease the flow rate capacity, and it will be at the same location and have the same slope as the existing permit.

Under the bill, a replacement culvert may not have an inside diameter that exceeds not exceed 48 inches in diameter if it being constructed or placed on a navigable water that identified by DNR as an outstanding or exceptional resource water.

Under the bill, DNR must be responsible for the design and engineering costs in determining whether the construction or placement of a culvert is exempt from or subject to the general or individual permitting process that applies to culverts.

Insert 3-9
SECTION 1. 30.123 (6) (intro.) (except title) of the statutes is repealed.

**SECTION 2.** 30.123 (6) (b) of the statutes is amended to read:

of transportation in accordance with s. 30.2022 is exempt from the permitting requirements under this section.

**SECTION 3.** 30.123 (6) (d) of the statutes is amended to read:

30.123 (6) (d) The Subject to par. (dr), the construction or placement and the maintenance of a new culvert to replace a that replaces an existing culvert that is authorized under a permit issued under s. 30.12 or 30.123, this section is exempt from the permitting requirements under this section if the construction, placement, and maintenance will comply with the same conditions of the permit.

1	SECTION 4. 30.123 (6) (dg) of the statutes is created to read:
2	30.123 (6) (dg) Subject to par. (dr), the construction or placement and the
3	maintenance of a new culvert that replaces an existing culvert that is not authorized
4	under a permit issued under s. 30.12 or this section is exempt from the permitting
(5)	requirements under this section if all of the following apply:
6	1. The culvert that is being constructed or placed will not decrease the flow rate
7	capacity.
8	2. Both culverts are the same length and has the same inside diameter.
9	3. Both culverts are otherwise the same in size and area.
10	4. The replacement culvert is made out of a material that is comparable to the
11	material of which the existing culvert is made.
12	5. The replacement culvert will be at the same location and at the same
13	elevation and will have the same slope as the existing culvert.
14	SECTION 5. 30.123 (6) (dr) of the statutes is created to read:
15	30.126 (6) (dr) A replacement culvert that is on a navigable water that is
16	identified as an outstanding or exceptional resource water under s. 281.15) is exempt
17	under par. (d) or (dg) only if the culvert has an inside diameter that does not exceed
18	48 inches.
19	SECTION 6. 30.123 (6) (e) of the statutes is repealed.
20	SECTION 7. 30.123 (6m) (intro.) of the statutes is amended to read:
21	30.123 (6m) Permits in lieu of exemptions. (intro.) The department may
22	decide to require that a person engaged in an activity that is exempt under sub. (6)
23	(d) or (e) to (dr) apply for an individual permit or seek authorization under a general
24	permit if the department has conducted an investigation and visited the site of the

1	activity and has determined that conditions specific to the site require restrictions
2	on the activity in order to prevent any of the following:
3	History: 1977 c. 190; Stats. 1977 s. 30.122; 1977 c. 272; Stats. 1977 s. 30.123; 1987 a. 374; 2003 a. 118; 2011 a. 167; 2013 a. 1. SECTION 8. 30.123 (6r) (a) of the statutes is amended to read:
4	30.123 (6r) (a) A person may submit to the department a written statement
5	requesting that the department determine whether a proposed activity is exempt
6	under sub. (6) (d) or (e) to (dr). The statement shall contain a description of the
7	proposed activity and site and shall give the department consent to enter and inspect
8	the site.
9	<b>Section 9.</b> 30.123 (6s) (a) (intro.) of the statutes is amended to read:
10	30.123 (6s) (a) (intro.) The department may promulgate rules concerning the
11	exempt activities under sub. (6) $(d)$ to $(dr)$ that only do any of the following:
12	History: 1977 c. 190; Stats. 1977 s. 30.122; 1977 c. 272; Stats. 1977 s. 30.123; 1987 a. 374; 2003 a. 118; 2011 a. 167; 2013 a. 1.  SECTION 10. 30.123 (6s) (b) of the statutes is amended to read:
13	30.123 (6s) (b) Notwithstanding par. (a), the rules under par. (a) 1. and 2. may
14	not establish practices or requirements that prohibit or severely limit the
15	construction of replacement culverts or that render the placement of culverts
16	economically cost-prohibitive.
	****NOTE: Do you want to prohibit DNR from promulgating any rules that apply to exempt replacement culverts?
17	SECTION 11. 30.123 (7) (b) of the statutes is repealed.
	****Note: This provision is repealed since, under this draft, almost all replacement culverts are exempt from general permitting requirements. The only replacement culverts that would be exempt from the permitting requirement would be those that are on outstanding or exceptional resource waters and that would exceed 48 inches in diameter.
18	SECTION 12. 30.123 (9) of the statutes is created to read:
19	30.123 (9) Engineering costs. The department shall be responsible for all of
20	the engineering or design costs that are incurred in determining whether the

- construction or placement of a culvert by a municipality is exempt under this section
- or is subject to the general or permitting requirements under this section.

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2803/P2dn MGG:...:jm

Date

Please review this draft carefully to ensure that it is consistent with your intent. The reare notes embedded in the draft to assist you in your review.

Mary Gibson-Glass Senior Legislative Attorney Phone: (608) 267–3215

E-mail: mary.glass@legis.wisconsin.gov

# DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-2803/P2dn MGG:kjf:jm

December 10, 2013

Please review this draft carefully to ensure that it is consistent with your intent. There are notes embedded in the draft to assist you in your review.

Mary Gibson–Glass Senior Legislative Attorney Phone: (608) 267–3215

E-mail: mary.glass@legis.wisconsin.gov

### STATE OF WISCONSIN – LEGISLATIVE REFERENCE BUREAU

LRB

Research (608-266-0341)

Library (608-266-7040)

Legal (608-266-3561)

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# State of Misconsin 2013 - 2014 LEGISLATURE



# PRELIMINARY DRAFT - NOT READY FOR INTRODUCTION

for

Work

placement of certain culverts.

AN ACT to repeal 30.123 (6) (intro.) (except title), 30.123 (6) (e) and 30.123 (7) (b); to amend 30.123 (6) (b), 30.123 (6) (d), 30.123 (6m) (intro.), 30.123 (6r) (a), 30.123 (6s) (a) (intro.) and 30.123 (6s) (b); and to create 30.123 (6) (dg), 30.123 (6) (dr) and 30.123 (9) of the statutes; relating to: replacement of existing

culverts and design and engineering costs incurred in the construction and

### Analysis by the Legislative Reference Bureau

Current law generally prohibits any person from constructing, placing, or maintaining a culvert in or over a navigable water without being issued an individual permit by the Department of Natural Resources (DNR) or without receiving authorization to proceed under a statewide general permit issued by DNR. Under current law, a culvert is exempt from these permitting requirements if it is replacing an existing culvert and it either does not have an inside diameter that exceeds 24 inches or it is in compliance with the conditions imposed by the applicable permit.

This bill adds an exemption for a culvert that is replacing an existing culvert that is not authorized by an individual or a general permit. Under the bill, the replacement culvert is exempt if it is the same length, diameter, and size as the existing culvert, if it will not decrease the flow rate capacity, and it will be at the same location and have the same slope as the existing permit.

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Under the bill, a replacement culvert may not have an inside diameter that exceeds 48 inches in diameter if it is being constructed or placed on a navigable water that is identified by DNR as an outstanding or exceptional resource water.

Under the bill, DNR must be responsible for the design and engineering costsin determining whether the construction or placement of a culvert is exempt from or subject to the general or individual permitting process that applies to culverts.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

# The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 30.123 (6) (intro.) (except title) of the statutes is repealed.

**SECTION 2.** 30.123 (6) (b) of the statutes is amended to read:

30.123 (6) (b) The construction and maintenance of bridges by the department of transportation in accordance with s. 30.2022 are exempt from the permitting requirements under this section.

**SECTION 3.** 30.123 (6) (d) of the statutes is amended to read:

30.123 (6) (d) The Subject to par. (dr), the construction or placement and the maintenance of a new culvert to replace a that replaces an existing culvert that is authorized under a permit issued under s. 30.12 or 30.123, this section is exempt from the permitting requirements under this section if the construction, placement, and maintenance will comply with the same conditions of the permit.

**Section 4.** 30.123 (6) (dg) of the statutes is created to read:

30.123 (6) (dg) Subject to par. (dr), the construction or placement and the maintenance of a new culvert that replaces an existing culvert that is not authorized under a permit issued under s. 30.12 or this section is exempt from the permitting requirements under this section if all of the following apply:

1. The culvert that is being constructed or placed will not decrease the flow rate rote capacity.

That is less than the flow capacity of the existing culvert.

the site.

1	2. Both culverts are the same length and have the same inside diameter.
2	3. Both culverts are otherwise the same in size and area.
3	4. The replacement culvert is made out of a material that is comparable to the
4	material of which the existing culvert is made.
5	5. The replacement culvert will be at the same location and at the same
6	elevation and will have the same slope as the existing culvert.
7	SECTION 5. 30.123 (6) (dr) of the statutes is created to read:
8	30.123 (6) (dr) A replacement culvert that is on a navigable water that is
9	identified as an outstanding or exceptional resource water under s. 281.15 is exempt
10	under par. (d) or (dg) only if the culvert has an inside diameter that does not exceed
11	48 inches.
12	SECTION 6. 30.123 (6) (e) of the statutes is repealed.
13	SECTION 7. 30.123 (6m) (intro.) of the statutes is amended to read:
14	30.123 (6m) Permits in Lieu of exemptions. (intro.) The department may
15	decide to require that a person engaged in an activity that is exempt under sub. (6)
16	(d) or (e) to (dr) apply for an individual permit or seek authorization under a general
17	permit if the department has conducted an investigation and visited the site of the
18	activity and has determined that conditions specific to the site require restrictions
19	on the activity in order to prevent any of the following:
20	SECTION 8. 30.123 (6r) (a) of the statutes is amended to read:
21	30.123 (6r) (a) A person may submit to the department a written statement
22	requesting that the department determine whether a proposed activity is exempt
23	under sub. (6) (d) or (e) to (dr). The statement shall contain a description of the
24	proposed activity and site and shall give the department consent to enter and inspect

1	<b>SECTION 9.</b> 30.123 (6s) (a) (intro.) of the statutes is amended to read:
2	30.123 (6s) (a) (intro.) The department may promulgate rules concerning the
3	exempt activities under sub. (6) (d) to (dr) that only do any of the following:
4	SECTION 10. 30.123 (6s) (b) of the statutes is amended to read:
5	30.123 (6s) (b) Notwithstanding par. (a), the rules under par. (a) 1. and 2. may
6	not establish practices or requirements that prohibit or severely limit the
7	construction of replacement culverts or that render the placement of culverts
8	economically cost-prohibitive.
	****Note: Do you want to prohibit DNR from promulgating any rules that apply to exempt replacement culverts?
9	SECTION 11. 30.123 (7) (b) of the statutes is repealed.
	****Note: This provision is repealed since, under this draft, almost all replacement culverts are exempt from general permitting requirements. The only replacement culverts that would be exempt from the permitting requirement would be those that are on outstanding or exceptional resource waters and that would exceed 48 inches in diameter.
10	SECTION 12. 30.123 (9) of the statutes is created to read:
11 (12)	30.123 (9) Engineering costs. The department shall be responsible for all of and work the engineering or design costs that are incorred in determining whether the
13	construction or placement of a culvert by a municipality is exempt under this section
14	or is subject to the general or individual permitting requirements under this section.
15	(END)
	enter into a  The department may contract with another puson for the formance to purpose this every work.

### 2013–2014 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

### 1 Insert ANL

Also, the bill exempts from the individual and general permitting requirements the maintenance of a culvert if the flow rate capacity will not be decreased as a result of the maintenance.

5 **Insert 3-9** 

6

7

8

9

**Section 1.** 30.123 (6) (f) of the statutes is created to read:

30.123 (6) (f) The maintenance of a culvert is exempt from the permitting requirements under this section if the the flow rate capacity will not be decreased as a result of the maintenance.

### Basford, Sarah

From:

Kovach, Robert

Sent:

Monday, February 24, 2014 10:14 AM

To:

LRB.Legal

Subject:

Draft Review: LRB -2803/1 Topic: Exempt certain culvert projects from engineering

study/DNR permit requirements

Please Jacket LRB -2803/1 for the SENATE.